

# Croydon Council

For general release

<b>REPORT TO:</b>	<b>TRAFFIC MANAGEMENT ADVISORY COMMITTEE</b> <b>19 December 2016</b>
<b>AGENDA ITEM:</b>	<b>8</b>
<b>SUBJECT:</b>	<b>NORTH PERMIT ZONE – RESULTS OF CONSULTATION ON POSSIBLE 8AM TO 8PM, MONDAY TO SUNDAY CONTROLS</b>
<b>LEAD OFFICER:</b>	<b>Shifa Mustafa, Executive Director of Place</b>
<b>CABINET MEMBER:</b>	<b>Councillor Stuart King, Cabinet Member for Transport and Environment</b>
<b>WARDS:</b>	<b>Bensham Manor, Broad Green, Selhurst and West Thornton</b>
<b>CORPORATE PRIORITY/POLICY CONTEXT:</b>  This report is in line with objectives to improve the safety and reduce obstructive parking on the Borough's roads as detailed in: <ul style="list-style-type: none"><li>• The Local Implementation Plan; 3.6 Croydon Transport policies</li><li>• Croydon's Community Strategy; Priority Areas 1, 3, 4 and 6</li><li>• The Croydon Plan 2<sup>nd</sup> Deposit; T4, T7, T35, T36, T42 and T43.</li><li>• Croydon Corporate Plan 2015 – 18</li><li>• <a href="http://www.croydonobservatory.org/strategies/">www.croydonobservatory.org/strategies/</a></li></ul>	
<b>FINANCIAL IMPACT:</b>  These proposals can be contained within available budget.	
<b>FORWARD PLAN KEY DECISION REFERENCE NO.:</b> Not a Key Decision	
<b>1. RECOMMENDATIONS</b>  That the Traffic Management Advisory Committee recommend to the Cabinet Member for Transport and Environment that they: <ol style="list-style-type: none"><li>1.1 Consider the responses received to the informal consultation on whether occupiers within the North Permit Zone (including the agreed extension area in the Sutherland Road / Canterbury Road area) favour increased operational hours; 8am to 8pm, Monday to Sunday or to retain the existing 9am to 5pm, Monday to Saturday controls.</li><li>1.2 Agree for the reasons detailed in this report only to increase the operational period of the zone to 8am to 8pm, Monday to Sunday into the Sutherland Road / Canterbury Road area which includes Pemdevon Road, Fairholme Road,</li></ol>	

Greenside Road, Midhurst Avenue, Sutherland Road, Wentworth Road, Priory Road, Canterbury Road, Lancing Road, Donald Road and Wortley Road.

- 1.3 Authorise the Highway Improvement Manager, Streets Directorate to give notice of the proposals and subject to receiving no objections on the giving of the public notice to make the necessary Traffic Management Orders under the Road Traffic Regulation Act 1984 (as amended).
- 1.4 Note that any material objections received following the giving of public notice will be considered by the Executive Director of Place and may be referred to the Traffic Management Advisory Committee if the Executive Director in consultation with the Cabinet Member for Transport and Environment considers it appropriate for any other reason.

## **2. EXECUTIVE SUMMARY**

- 2.1 This report considers the results of the informal consultation of residents and businesses within the existing North Permit Zone including the agreed Sutherland Road / Canterbury Road extension area on either increasing the operational period to 8am – 8pm, Monday to Sunday or to retain the existing 9am – 5pm, Monday to Saturday controls.
- 2.2 It is recommended to give public notice to the increase in the operation of the parking controls into the Sutherland Road / Canterbury Road area of the North Permit Zone where the majority of occupiers have indicated that they would like the increased controls.

## **3. DETAIL**

- 3.1 In December 2015 the parking controls in Fairholme Road and Midhurst Avenue were increased to 8am to 8pm, Monday to Sunday as part of a pilot scheme (Experimental Traffic Management Order) following complaints from residents due to parking stress during the evening and on Sundays. Residents in these roads have recently been consulted as part of the process to determine whether this scheme should be made permanent and this is included in a separate report to this meeting. The majority of residents who responded to this consultation have voted in favour of retaining the increased hours of operation.
- 3.2 A public meeting took place in July following the commencement of consultation of residents and businesses in the proposed extension to the North Permit Zone in the Sutherland Road / Canterbury Road area. There was strong support that due to the increasing parking stress during the evenings and on Sundays, including road rage incidences due to conflict with opposing vehicles due to the lack of passing places, that 8am to 8pm, Monday to Sunday controls should be introduced. It was agreed at this meeting that a further consultation exercise should take place offering these increased operational hours.

- 3.3 Due to the likely displacement effect to other roads within the North Permit Zone, the number of new residential developments with limited off-street parking and the close proximity to the Town Centre and the Central Permit Zone, which has 8am to midnight, Monday to Sunday controls, it was agreed that all occupiers within the North Permit Zone should be consulted on whether they would agree to increased controls.

## **4 CONSULTATION**

- 4.1 From the 4<sup>th</sup> November 8049 letters and questionnaires were delivered to occupiers within the North Permit Zone including the agreed extension of the zone in the Sutherland Road / Canterbury Road area. Questionnaires were accepted up to 2 December and 1113 were received up to this date representing a 14% response rate. The response rate in the Sutherland Road / Canterbury Road area was higher at 22%.
- 4.2 In the questionnaire occupiers were asked 'Do you support the increase in operational period of parking controls in your street?' and given the choice of supporting 8am to 8pm, Monday to Sunday controls or retaining the existing 9am to 5pm, Monday to Saturday controls. A breakdown of the responses in individual roads is shown in Appendix 2.
- 4.3 The results indicate that the majority of responses received in the Sutherland Road / Canterbury Road area (70%) (which including Midhurst Avenue and Fairholme Road and the agreed extension area) are in favour of the 8am to 8pm, Monday to Sunday controls. Table 1 below shows the responses for individual roads in this area:

**TABLE 1 – Results of the consultation Response in the Sutherland Road / Canterbury Road area**

<b>Road Name</b>	<b>Number of addresses consulted</b>	<b>Number of Responses Received</b>	<b>% Returned</b>	<b>Number of Responses in Favour</b>	<b>% in favour</b>
Lancing Road	99	28	28	13	46
Donald Road	94	20	21	17	85
Wortley Road	59	14	24	12	86
Canterbury Road	292	26	9	10	38
Priory Road	108	22	20	20	91
Wentworth Road	133	34	26	28	82
Sutherland Road	132	44	33	30	68
Greenside Road	119	29	24	20	69
Pemdevon Road	144	39	27	28	72
<i>Midhurst Avenue*</i>	<i>68</i>	<i>21</i>	<i>31</i>	<i>17</i>	<i>81</i>
<i>Fairholme Road*</i>	<i>129</i>	<i>30</i>	<i>23</i>	<i>20</i>	<i>67</i>
<b>Totals</b>	<b>1377</b>	<b>307</b>	<b>22</b>	<b>215</b>	<b>70</b>

*\* Midhurst Avenue and Fairholme Road currently have 8am to 8pm, Monday to Sunday controls and residents have also voted separately on retaining these controls*

- 4.4 In the remaining roads within the North Permit Zone the response rate was far lower and the majority of responses indicated that occupiers would prefer the current 9am to 5pm, Monday to Saturday controls to remain in place.
- 4.5 The Council's responsibility in ensuring the safe movement of traffic includes access to the road network and to this end it is recommended that 8am to 8pm, Monday to Sunday controls should be introduced in the Sutherland Road / Canterbury Road area (roads listed in Table 1) where currently access is restricted due to double parking with few opportunities for opposing vehicles to pass each other and complaints from residents on increasing road rage incidences.
- 4.6 The legal process requires that formal consultation takes place in the form of Public Notices published in the London Gazette and a local paper (Croydon Guardian). Although it is not a legal requirement this Council also fixes street notices to lamp columns in the vicinity of the proposed scheme and writes to occupiers who are directly affected to inform as many people as possible of the proposals.
- 4.7 Official bodies such as the Fire Brigade, the Cycling Council for Great Britain, The Pedestrian Association, Age UK, The Owner Drivers' Society, The Confederation of Passenger Transport and bus operators are consulted under the terms of the Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations

1996. Additional bodies, up to 27 in total, are consulted depending on the relevance of the proposals.

- 4.8 Once the notices have been published the public has 21 days to comment or object to the proposals. If no relevant objections are received, subject to agreement to the delegated authority sought by the recommendations, the Traffic Management Order is then made. Any relevant objections received following the giving of public notice will be considered by the Executive Director of Place and may be referred to the Traffic Management Advisory Committee if the Executive Director in consultation with the Cabinet Member for Transport and Environment considers it appropriate for any other reason.

## **5 FINANCIAL CONSIDERATIONS**

There is a revenue budget of £50k for CPZ undertakings and £50k for Footway Parking and Disabled Bays, from which these commitments if approved will be funded. Attached to the papers of this meeting is a summary of the overall financial impact of this and other applications for approval at this meeting. If all applications were approved there would remain £25k un-allocated to be utilised in 2016/2017 this is taking into account £13k that was committed in 2015/2016 against the 2016/2017 financial years spend.

## 5.1 Revenue and Capital consequences of report recommendations

	Current Financial Year	M.T.F.S – 3 year Forecast		
	2016/17	2017/18	20018/19	2019/20
	£'000	£'000	£'000	£'000
<b><u>Revenue Budget available</u></b>				
Expenditure	41	100	100	100
Income	0	0	0	0
<b><u>Effect of Decision from Report</u></b>				
Expenditure	15	0	0	0
Income	0	0	0	0
<b>Remaining Budget</b>	<u>26</u>	<u>100</u>	<u>100</u>	<u>100</u>
<b><u>Capital Budget available</u></b>				
Expenditure	0	0	0	0
<b><u>Effect of Decision from report</u></b>				
Expenditure	0	0	0	0
<b>Remaining Budget</b>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>

## 5.2 The effect of the decision

5.2.1 The cost of amending the existing signs for Dennett Road, new CPZ signs for the entry into the Sutherland Road / Canterbury Road area and the legal process for the new operational period is estimated at £15,400. Implementation costs for extending the zone into this area is funded from the Local Implementation budget for 2016/17 and was included in a report to this committee on 5 October.

5.2.2 These costs can be contained within the available revenue budget for 2016/17.

## 5.3 Risks

5.3.1 Whilst there is a risk that the final cost will exceed the estimate, this work is allowed for in the current budget for 2016/17.

## 5.4 Options

5.4.1 The alternative option is not to increase the operational hours in this area which will not benefit residents currently affected by evening and Sunday parking stress.

## **5.5 Savings/future efficiencies**

- 5.5.1 The current method of introducing/removing or amending parking bays is very efficient with the design and legal work being carried out within the department. The marking of the bays is carried out using maintenance rates through the new Highways contract and these are lower than if the schemes were introduced under separate contractual arrangements.
- 5.5.2 Any signs that are required are sourced from the new Highways contractor where rates are competitive.
- 5.5.3 Although unquantifiable at this stage there will be additional income from parking events taking place between 8 and 9am, between 5 and 8pm and on Sundays.
- 5.5.4 Approved by: Zulf Darr, Interim Head of Finance, Place and Resources.

## **6. COMMENTS OF COUNCIL SOLICITOR AND MONITORING OFFICER**

- 6.1 The Solicitor to the Council comments that Sections 6, 124 and Part IV of Schedule 9 to the Road Traffic Regulation Act 1984 (as amended) provide powers to introduce and implement Traffic Management Orders. In exercising this power, section 122 of the Act imposes a duty on the Council (so far as is practicable) to secure the expeditious, convenient and safe movement of vehicular and other traffic (including pedestrians) and the provision of suitable and adequate parking facilities on and off the highway. The Council must also have regard to matters such as the effect on the amenities of any locality affected.
- 6.2 The Council must comply with the necessary requirements of the Local Authorities Traffic Orders (Procedure) (England and Wales) Regulations 1996 by giving the appropriate notices and receiving representations. Such representations have been considered and responded to in this report.
- 6.3 Approved for and on behalf of Jacqueline Harris-Baker, Acting Council Solicitor and Acting Monitoring Officer.

## **7. HUMAN RESOURCES IMPACT**

- 7.1 Extending the operational period of part of the North Permit Zone will require increased enforcement duties by Civil Enforcement Officers. It is anticipated that this additional enforcement can be undertaken using existing resources.
- 7.2 Approved by: Adrian Prescod, HR Business Partner, for and on behalf of Director of HR, Resources department.

## **8. EQUALITIES IMPACT**

- 8.1 An initial Equalities Impact Assessment (EqIA) has been carried out and it is considered that a Full EqIA is not required.

## **9. ENVIRONMENTAL IMPACT**

- 9.1 Parking schemes are designed so that the signing is kept to a minimum to reduce the environmental impact.

## **10. CRIME AND DISORDER REDUCTION IMPACT**

- 10.1 Controlled parking in conjunction with increased operational times should reduce the current road rage incidences with the likely increase in passing spaces.

## **11. REASONS FOR RECOMMENDATIONS**

- 11.1 The recommendation is to increase the operational times of part of the North Permit Zone where residents currently suffer from parking stress during the evening and on Sundays.

## **12. OPTIONS CONSIDERED AND REJECTED**

- 12.1 An alternative option is to retain the current 9am to 5pm, Monday to Saturday controls. Residents in the Sutherland Road / Canterbury Road area where the North Permit Zone is to be extended have made it clear that they want increased evening and Sunday controls.

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**REPORT AUTHOR / CONTACT OFFICER:**

David Wakeling, Parking Design Manager,  
Infrastructure Parking Design, 020 8762 6000  
(Ext. 88260)

**BACKGROUND PAPERS:**

None

**APPENDICES:**

Appendix 1 – Letter and Questionnaire  
Appendix 2 – Responses by road  
Appendix 3 – North Permit Zone map



## Appendix 1 – Letter and Questionnaire

Occupiers of the North Permit Zone

Place Department  
Highway Improvements  
Parking Design  
6<sup>th</sup> Floor, Zone C  
Bernard Weatherill House  
Croydon  
CR0 1EA  
Tel/Typetalk: 020 8726 6000  
Minicom: 020 8760 5797

Contact: Parking Design  
Parking.Design@croydon.gov.uk  
Tel: 020 8726 7100  
Our Ref: PD/PL/DJW/7TC  
Date: **31 October 2016**

### **Important Parking Information** **Questionnaire**

Dear Occupier,

#### **Possible increased operational hours for the North Permit Zone**

I am writing to ask for your views on a possible amendment of the operational hours of the North Permit Zone. Currently the zone operates between 9am and 5pm, Monday to Saturday (this includes the Permit / Pay & Display bays and most yellow line waiting restrictions).

These hours of operation have remained the same since the permit scheme was introduced in the early 1990s. Over the last 20+ years' traffic and parking conditions have changed considerably and in more recent years demand on parking space has been exacerbated following new residential developments where off-street parking is very limited.

Since December 2015 a pilot scheme has been in place in Fairholme Road and Midhurst Avenue where controls currently operate between 8am to 8pm, Monday to Sunday. Residents have recently been consulted on whether they wish these controls to be retained or to revert to the 9am to 5pm Monday to Saturday period. The majority who have responded are in favour of retaining 8am to 8pm, Monday to Sunday operation. The increased controls could be extended throughout the North Permit Zone including the proposed extension area in the Sutherland Road / Canterbury Road areas where residents and businesses were consulted earlier in the year.

It is Council policy to engage with local residents and businesses before making decisions that affect them. This is why your views are important to us and we would be grateful if you could complete the attached questionnaire. Once completed, please return it in the enclosed pre-paid envelope by **Friday, 18 November 2016**.

All questionnaire responses and representations received by 18 November 2016 will be presented in a report to the next Traffic Management Advisory Committee (TMAC) for its consideration on 19 December 2016. This feedback will assist the TMAC in reaching a decision whether to extend controls to 8am – 8pm, Monday to Sunday or to retain the existing 9am to 5pm, Monday to Saturday arrangement. The report will be available to

view from 12 December 2016 using the following link:  
[www.croydon.gov.uk/democracy/dande/minutes/committees](http://www.croydon.gov.uk/democracy/dande/minutes/committees)

Please do not hesitate to contact **Parking Design** on **020 8726 7100** or by email ***parking.design@croydon.gov.uk*** if you require further information or clarification on this proposal.

Yours faithfully,

**David Wakeling**

Parking Design Manager – Highway Improvements

## North Permit Zone – Operational Period – QUESTIONNAIRE

Your views are important to us, so please ensure you complete this Questionnaire and return it in the attached pre-paid envelope to reach us by **Friday, 18<sup>th</sup> November 2016**.

**Name:** .....

**Address\*:** .....

*\* Without this information your vote will not be counted. This information will be used only for the purpose of this consultation. We will only use responses from occupiers within the proposed extension area shown on the plans – one response per household and received using the official pre-paid envelope.*

Do you support the increase in operational period of parking controls in your street?

Please choose **one** option only by putting an 'X' in the appropriate box.

1. Yes, I **do** support increasing the period of operation of the parking control to **8am to 8pm, Monday to Sunday**.
2. No, I **do not** support the increase in parking controls and wish these to remain **9am to 5pm, Monday to Saturday**.

**Comments:**

*The results of the consultation will be presented in a report to the Traffic Management Cabinet Advisory Committee for consideration at its next meeting at 6.30pm on 19 December 2016 in the Town Hall, Katharine Street, Croydon. The report will be available to view from 12 December 2016 using the following link:*

[www.croydon.gov.uk/democracy/dande/minutes/committees](http://www.croydon.gov.uk/democracy/dande/minutes/committees)

**Please return using the pre-paid envelope provided.**

## Appendix 2 – Responses by road:

Road Name	Number of addresses consulted	Number of responses	% responses	'Yes'	'No'	% 'Yes'
Lancing Road	99	28	28	13	15	46
Donald Road	94	20	21	17	3	85
Wortley Road	59	14	24	12	2	86
Canterbury Road	292	26	9	10	16	38
Priory Road	108	22	20	20	2	91
Wentworth Road	133	33	25	27	6	82
Sutherland Road	132	44	33	30	14	68
Greenside Road	119	29	24	20	9	69
Pemdevon Road	144	39	27	28	11	72
Midhurst Avenue	68	21	31	17	4	81
Fairholme Road	129	30	23	20	10	67
Factory Lane	26	4	15	0	4	0
Cuthbert Road	58	4	7	1	3	25
Cornwall Road	30	6	20	1	5	17
Westfield Road	35	4	11	1	3	25
Theobald Road	61	18	30	4	14	22
Dennett Road	188	40	21	19	21	48
Addington Road	86	17	20	7	10	41
Hatton Road	20	1	5	1	0	100
Brightwell Close	7	1	14	1	0	100
Lambeth Road	31	1	3	1	0	100
Longley Road	50	4	8	1	3	25
Bishops Road	32	10	31	2	8	20
Handcroft Road	75	12	16	4	8	33
Parsons Mead	92	6	7	5	1	83
Sumner Road	113	12	11	3	9	25
Sumner Gardens	30	2	7	0	2	0
Croydon Grove	44	4	9	2	2	50
Eastney Road	167	7	4	2	5	29
Leighton Street	63	8	13	3	5	38
Denmead Road	26	4	15	2	2	50
Albion Street	16	1	6	1	0	100
Vanguard Close	78	9	12	2	7	22
Gardeners Road	6	0	0			0
Nelson Close	81	7	9	2	5	29
Rodney Close	33	6	18	3	3	50
Hood Close	82	7	9	1	6	14
Renown Close	65	10	15	3	7	30
Mead Place	27	4	15	1	3	25
Montague Road	24	2	8	0	2	0
Chatfield Road	34	6	18	0	6	0

Cavendish Road	27	1	4	1	0	100
Derby Road	59	5	8	4	1	80
Ainsworth Road	17	3	18	2	1	67
Pitlake	32	0	0			0
Clarendon Road	97	17	18	9	8	53
Cobblestone Place	5	0	0			0
Oakfield Road	300	28	9	7	21	25
Lennard Road	53	6	11	2	4	33
Farquharson Road	41	8	20	2	6	25
Stanton Road	19	0	0			0
Kidderminster Road	129	13	10	6	7	46
Nova Road	110	26	24	10	16	38
Hathaway Road	76	17	22	6	11	35
Wellington Road	25	1	4	1	0	100
Kelling Gardens	13	2	15	1	1	50
Constance Road	23	8	35	0	8	0
Francis Road	32	6	19	3	3	50
Broad Green Avenue	102	18	18	8	10	44
Campbell Road	144	22	15	4	18	18
Cameron Road	78	3	4	2	1	67
Mayday Road	226	25	11	2	23	8
Crossland Road	1	0	0			0
Lodge Road	164	23	14	6	17	26
Woodcroft Road	80	24	30	5	19	21
Jamaica Road	30	5	17	3	2	60
Buxton Road	67	16	24	2	14	13
St. James' Park	48	3	6	0	3	0
Hogarth Crescent	65	12	1	2	10	17
Thornhill Road	99	25	25	16	9	64
Union Road	83	12	14	7	5	58
Willis Road	14	3	21	2	1	67
Alma Place	32	5	16	3	2	60
Earlswood Avenue	25	11	44	3	8	27
Boston Road	9	3	33	2	1	67
Stanley Road	2	0	0			0
Mitcham Road	170	22	13	7	15	32
Queenswood Avenue	9	0	0			0
Meadow View Road	5	1	20	0	1	0
Frant Road	4	0	0			0
Bensham Lane	171	27	16	5	22	19
Queens Road	6	1	17	0	1	0
Elmwood Road	125	24	19	3	21	13
St. James' Road	307	17	6	4	13	24

Windmill Road	127	9	7	5	4	56
St. Saviour's Road	6	2	33	0	2	0
Whitehorse Road	209	19	9	3	16	16
London Road	1526	116	8	25	91	22
<b>Total</b>	<b>8049</b>	<b>1113</b>	<b>14</b>	<b>461</b>	<b>652</b>	<b>41</b>